

**June 2015 ANNUAL CEDS UPDATE  
2015 Comprehensive Economic Development Strategy Accomplishments**

**SOUTHEASTERN UTAH  
(CARBON, EMERY, GRAND  
AND SAN JUAN COUNTIES)**



**Presented By:**

**The Southeastern Utah Economic Development District  
Deborah L. Hatt, Executive Director  
Lorraine Berryhill, Technical Assistance**

**Annual Comprehensive Economic Development Strategy (CEDS)  
And Progress Report**

**Grantee: Southeastern Utah Economic Development District**

**Project Number: 05-83-05353-01**

**Period covered by the report:** April 1, 2014 through June 30, 2015

**Adjustments:** The following section discusses any adjustments to the CEDS strategy that were necessary during the course of the year to take advantage of unforeseen opportunities or address unexpected problems.

*2014-2015 reporting period was a year of economic downturn for three of the four District counties. Carbon and Emery Counties continue to experience decreased employment in the coal and power generation industries. Another coal mine in Emery County ceased operations in early 2015, laying-off 165 employees. The Carbon Power Plant (Castle Gate Plant) in Helper, UT also ceased operations after being in service for almost 50-years. While the power plant employees were all offered positions within the Rocky Mountain Power system, the closure of the plant still means the loss of 65 direct positions and a significant loss of employment in support industries such as truck driving, heavy equipment operators, suppliers, etc.*



**Castle Gate Power Plant, Helper UT**

*Additional economic downturn came at the end of 2014 when the price of gas and oil dropped significantly and unexpectedly. This industry sector had been contributing to increasing economic growth and providing job opportunities to employees who'd lost jobs in the coal and power generation industries. The potential economic opportunities of the gas/oil industry encouraged the formation of the 7-County (now 6-County) Infrastructure Coalition to coordinate public/private projects that would support the extraction, refining, transport, and marketing of natural gas and various oil products. The drop in global gas and oil pricing resulted in the significant job losses in those industries during the 1<sup>st</sup> quarter of 2015 as companies curtailed operations in all the production fields of eastern Utah. Carbon, Emery and San Juan counties have been particularly affected by this current energy industry downturn.*

*On the other hand, the lower gas and oil prices have proved a boon to Grand County and the travel/tourism sectors in San Juan County, allowing record setting numbers of*

tourists to travel to the destination spots in these counties. Retail trade in all four counties also saw an improvement during the latter half of 2014 and so far in 2015. Even though gasoline prices have increased during the first half of 2015, they continue to remain low enough to allow for more average discretionary spending in the retail and travel/tourism sectors.

<b>Calendar 2014-Change from Calendar 2013</b>				
<b>County</b>	<b>Employment</b>	<b>Permitted Construction</b>	<b>Permitted Dwelling Units</b>	<b>Sales</b>
<b>Carbon</b>	.08%	29.5%	200.5%	11.2%
<b>Emery</b>	.01%	93%	100.0%	-1.1%
<b>Grand</b>	4.9%	16.8%	100%	6.3%
<b>San Juan</b>	-4.7%	-75.4%	0%	-22.6%

Source: Utah Department of Work Force Services, Labor Market Information

While Carbon, Emery, and Grand counties saw increases in housing unit permits, most of the increases in permitted construction were from publically funded projects. Increases in taxable sales in the retail trade were offset by decreases in mining and manufacturing sales, hence the extremely large drop in taxable sales in San Juan County

<b>2013/2014 Unemployment and Wage Comparison<sup>1</sup></b>				
<b>County</b>	<b>2013 Unemployment</b>	<b>2014 Unemployment</b>	<b>2013 Avg Wage</b>	<b>2014 Avg Wage</b>
<b>Carbon</b>	5.9%	5.2%	\$3,159	\$3,246
<b>Emery</b>	6.0%	5.2%	\$3,604	\$3,945
<b>Grand</b>	9.3%	4.9%	\$2,432	\$2,489
<b>San Juan</b>	10.7%	7.1%	\$3,067	\$2,750

Source: Utah Department of Work Force Services, Labor Market Information

<b>February 2015 Unemployment Rates</b>			
<b>Carbon</b>	<b>Emery</b>	<b>Grand</b>	<b>San Juan</b>
<b>5.2%</b>	<b>5.7%</b>	<b>6.9%</b>	<b>9.0%</b>

Source: Utah Department of Work Force Services, Labor Market Information

Except for Grand County, the population of all the counties has decreased 1% on average as workers have left the regional to find employment elsewhere. This drop in population is the reason, despite the overall decrease in available jobs; the unemployment rate has actually gone down.

<sup>1</sup> Wage Comparison is through the 2<sup>nd</sup> quarter of 2013

*While the general downturn in the energy extraction industries has caused many projects (public and private) to be put on hold for the time being, none of the goals or priorities identified in the 2015-2019 Comprehensive Economic Development Strategy has changed for the coming reporting year.*

*GOAL #1:*

*Promote a stable, diversified industrial economic base across the region*

*GOAL #2:*

*Promote sustained development of the district's natural extractive resources in an environmentally responsible manner*

*GOAL #3:*

*Promote growth opportunities for the region's travel and tourism industries*

*GOAL #4:*

*Expand the region's base infrastructure, especially highway and commercial transportation infrastructure that will support the development of business/industry*

*GOAL #5:*

*Expand broadband telecommunication access and capacity*

*GOAL #6:*

*Facilitate where possible, the development of an educated and skilled workforce*

*GOAL #7:*

*Continue to promote and enhance the partnerships between state/local government and state/local economic development practitioners, organizations and agencies*

*GOAL #8:*

*Maintain the eligibility of the communities/entities within the district for U.S. Department of Commerce-Economic Development Administration programs and funding*

**SOUTHEASTERN UTAH ECONOMIC DEVELOPMENT DISTRICT  
GOVERNING BOARD MEMBERS  
FY 2014 – 2015**

<b>GOVERNMENT REPRESENTATIVES*</b>		
<b>NAME</b>	<b>GOVERNMENT</b>	<b>POSITION</b>
Calvin Balch	Blanding City (San Juan County)	Mayor
Lynn Jackson	Grand County	Councilmember (Commissioner)
Joe Piccolo	Price City (Carbon County)	Mayor
Jake Mellor	Carbon County	Commissioner
Ethan Migliori	Emery County	Commissioner
Hilary Gordon	Huntington City	Mayor
Dave Sakrison	Moab City (Grand County)	Mayor
Bruce Adams	San Juan County	Commissioner

<b>PRIVATE SECTOR REPRESENTATIVES*</b>		
<b>NAME</b>	<b>COMPANY/ENTERPRISE</b>	<b>POSITION</b>
Charles Delorme	Delorme Travel (Archeological Tours)	Owner/Director
Debra Dull	Rocky Mountain Power (employed by and appointed to board)	Community Develop & Project Manager
Mike McCandless	McCandless Enterprises	Owner Operator
Ken Davey	Eklecticafe (Restaurant)	Owner

<b>STAKE HOLDER REPRESENTATIVES*</b>		
<b>NAME</b>	<b>ORGANIZATION</b>	<b>POSITION</b>
Nicole Steele	Dept of Workforce Services	Regional Director
Dr. Joe Peterson	Utah State University/CEU Campus	Chancellor

<b>AT LARGE REPRESENTATIVE</b>		
<b>NAME</b>	<b>ORGANIZATION</b>	<b>POSITION</b>
Tami Ursenbach	Carbon Community Dvlpmnt Corp	Director

<b>*CALCULATION OF BOARD REPRESENTATION</b>		
<b>Type of Representative</b>	<b>Number</b>	<b>Percentage</b>
Government	8	53%
Non-Government - Private Sector	4	26%
Non-Government – Stakeholder	2	15%
At Large Representative	1	6%
Totals	15	100%

**SOUTHEASTERN UTAH ECONOMIC DEVELOPMENT DISTRICT  
CEDS STRATEGY COMMITTEE  
FY 2014 - 2015**

<b>PRIVATE SECTOR REPRESENTATIVES*</b>		
<b>Name</b>	<b>Company</b>	<b>Position</b>
Jake Mellor	Mellor Financial Services	Owner
Hilary Gordon	Gordon Nursery	Owner
Joe Piccolo	Supreme Muffler & Transmission	Owner
Dave Sakrison	Dave's Corner Market	Owner
Mike McCandless	McCandless Enterprises (Ranching & Farm Equipment Sales)	Owner
Debra Dull	Rocky Mountain Power, Inc.	Community Devlp & Project Mgr
Ken Davey	Eklecticafe (Restaurant)	Owner
Charles Delorme	Delorme Travel (Archeological Tours)	Owner/Director
Bruce Adams	Private Individual/Environment/Land Use	Owner/Operator of Adams Family Ranch

<b>AT LARGE REPRESENTATIVES*</b>		
<b>Name</b>	<b>Area of Interest</b>	<b>Position</b>
Dr. Joe Peterson	Utah State University/CEU Campus	Chancellor
Nicole Steele	Labor/Workforce Development	Regional Director, S. E. District – Dept of Workforce Services
Ethan Migliori	USU-Eastern	Director- Workforce Development & Training Department (Applied Technology)
Lynn Jackson	Public Official/Public Lands, Transportation & Hwy Systems	Grand County Commissioner, Community Volunteer
Calvin Balch	Public Lands, Public Policy	Blanding Mayor, Volunteer
Tami Ursenbach	Carbon Community Dvlp Corp	Director

<b>*CALCULATION OF CEDS STRATEGY COMMITTEE REPRESENTATION</b>		
<b>Type of Representative</b>	<b>Number</b>	<b>Percentage</b>
Private Sector	9	56%
At Large (Other)	6	44%
Total	15	100%

<b>EDA FUNDED STAFF – 4/1/11 THROUGH 3/31/12</b>	
<b>Name</b>	<b>Position</b>
Deborah L. Hatt	Executive Director
Lorraine Berryhill	Admin Assistant
RLF Program Manager (not funded by the planning grant)	Todd Thorne

**Report:** The following section discusses the year’s EDA-funded economic development activities as detailed in the scope of work. Each activity is tied to an identified CEDS goal and objective.

**A. 2015-2019 Southeastern Utah Comprehensive Economic Development Strategy.**

1. Submit an Updated/Revised CEDS and CEDS Checklist to EDA by September 30, 2014. The CEDS will have a 30 day public comment period and be approved by the Board.
2. Ensure the CEDS includes an Action/Implementation Plan, a Disaster Recovery Component and follows the CEDS Guidelines.
3. Ensure the rewrite of the District's CEDS includes input from all district members, partner agencies and organizations, economic development practitioners, higher education and general public.
4. Coordinate the production of the 2015-2019 SEUEDD CEDS with the state economic Development planning efforts and the other Utah EDD's that are also updating their CEDS documents

**Accomplishments Achieved:** *The 2015-2019 CEDS was submitted to EDA on September 30, 2014 after a 30 day comment period and adoption by the SEUEDD board.*

**Quantify Deliverables:** *The 2015-2019 CEDS included all the components required by the EDA CEDS guidelines, including an action/implementation plan and a disaster recovery component. Input on the CEDS priorities, goals and action/implementation plan was obtained from the CEDS committee and board, local economic development offices,*

**Difficulties Encountered:** *In general, no difficulties were encountered.*

**B. CEDS GOALS 1, 2, 3, 4: Promote a diversified economic base; promote natural extractive resource industries; promote travel and tourism; expand the region’s base infrastructure:**

1. Participate in the Eastern Utah Energy Development Coalition
  - a. Participate in the Coalition’s meetings and strategy sessions

**Accomplishments Achieved:** *SEUEDD staff participated in monthly meetings of what became the Six County Infrastructure Coalition*

**Quantifiable Deliverables:** *During the reporting period, the Six County Infrastructure Coalition became a legal interlocal agency within the state of Utah, which is not eligible to apply for and accept grant funding for major infrastructure projects.*

**Difficulties Encountered:** *One of the counties in eastern Utah elected not to become a member*
  - b. Participate in the process to develop an industrial transportation plan for eastern Utah’s energy extraction industries

**Accomplishments Achieved:** *SEUEDD staff assisted county economic development directors to identify gaps and needs for resource product*

transportation systems and submitted the initial application for funding to conduct an infrastructure study and inventory for the region.

**Quantifiable Deliverables:** *The Six County Infrastructure Coalition received funding for the infrastructure study, which will identify and map all current infrastructure resources, identify infrastructure needs, identify rights-of-way for future development, identify environmental concerns and identify funding strategies throughout eastern Utah. This comprehensive project is now underway and should be completed by 2<sup>nd</sup> quarter 2016.*

**Difficulties Encountered:** *No particular difficulties were encountered.*

- c. Provide demographic and other data as requested

**Accomplishments Achieved:** *SEUEDD staff provided data during Coalition meetings on unemployment rates, jobs growth trends, average wage, population growth, school enrollment, etc. throughout the report period.*

**Quantifiable Deliverables:** *The information provided helped contribute to the decision making process and the development of potential projects and planning efforts.*

**Difficulties Encountered:** *No particular difficulties were encountered.*

- d. Provide technical assistance for project funding applications

**Accomplishments Achieved:** *SEUEDD staff provided information to the Coalition members for funding from EDA, Rural Development and HUD.*

**Quantifiable Deliverables:** *An application for \$3,000,000 was prepared and submitted to the Utah State Permanent Community Impact Board to fund the infrastructure planning project. That funding was granted*

**Difficulties Encountered:** *No particular difficulties were encountered*

- e. Coordinate information and planning activities with local, state and federal land management agencies.

**Accomplishments Achieved:** *During the reporting period the SEUEDD staff used the participation with the Six-County Infrastructure Coalition to gather information for the update to the 2015-2019 CEDS.*

*SEUEDD staff also provided information to the Coalition on other planning projects that were in process or had been completed within the District.*

**Quantifiable Deliverables:** *Several independent studies and planning projects were coordinated so that they are or will complement the product of each rather than duplicate effort.*

**Difficulties Encountered:** *No particular difficulties were encountered*

### **C. CEDS GOAL #1: Diversify the economic base**

- a. Participate in the District Business Expansion and Retention Programs and the Revolving Loan Funds Program.

- i. Serve on/participate with the various District BEAR committees

**Accomplishments Achieved:** *SEUEDD staff served on the executive committee for the Carbon/Emery County BEAR Program. SEUEDD staff also met regularly with BEAR Program staff from Grand and San Juan Counties to discuss program functions, problems and concerns and successes*

**Quantifiable Deliverables:** *Across the District the BEAR program helped create and or retain 37 jobs and facilitated the private small business investment of*

approximately \$373,692. 164 referrals were made to participating partners such as the SBDC, Custom Fit Training Program, Revolving Loan Fund Program, Department of Workforce Services, USU-Eastern Workforce Development Centers, and other local partner businesses such as CPA's and attorney's

**Difficulties Encountered:** Generally no difficulties were encountered. However, there were a few problems with partnering agencies following up on referrals in a timely manner.

- ii. Support and promote the existing District business loan fund program and coordinate the services and resources offered by the loan fund program, the SBDC, the BEAR programs and the BTAC

**Accomplishments Achieved:** SEUEDD and SEUALG staff coordinated their economic and community development programs with economic development programs administered by other agencies throughout the District to better serve the shared clients and to more efficiently use resources.

**Quantifiable Deliverables:** 8 RLF clients were assisted with the application process and 12 potential clients were assisted with business resource services, i.e., business planning, responding to referrals from the BEAR program, assisting with identifying market financing sources, referrals to marketing and bookkeeping classes, etc.

**Difficulties Encountered:** No difficulties were encountered

- b. Provide technical oversight to the Southeastern Utah Community Development Corporation (business focused 501c3).

**Accomplishments Achieved:** SEUEDD staff served on the board of the SEUCDC, reviewed financial information for the organization and provided technical assistance to the program's operation.

**Quantifiable Deliverables:** The SEUCDC was able to accept tax exempt donations revenues totaling \$65,000 for community development projects such as the "Miner's Memorial Fund"; the Carbon County Rodeo; the Farmer's Market, the "Run for Life" events, etc. This allows interested community groups and citizens to undertake important volunteer efforts without having to sustain the expense and on-going administration of a separate non-profit organization.

**Difficulties Encountered:** None

**D. CEDS GOAL #4: Expand the region's base infrastructure**

1. Provide technical assistance to District communities to develop capital improvement lists and plans and to develop mature viable capital improvement projects.

**Accomplishments Achieved:** All communities within the District were provided technical assistance to develop and or update their capital improvement priority project lists. This process also included projects that benefit low-moderate income households as required by the HUD Comprehensive Plan.

**Quantifiable Deliverables:** Across the District, 14 new projects with a total cost of \$87,000,000 were funded with local, Community Impact Board, Rural Development, CDBG, and Water Quality monies.

**Difficulties Encountered:** No difficulties were encountered, except for funding limits.

2. Participate in Utah State Regional/Rural Broadband Planning project and facilitate the implementation/development of projects  
**Accomplishments Achieved:** *The Regional/Rural Broad Plan was completed during this reporting period. The southeastern Utah plan can be found at: <http://broadband.utah.gov/wp-content/uploads/2013/02/Southeastern-Utah-Association-of-Local-Governments-Regional-Broadband-Plan1.pdf>*  
**Quantifiable Deliverables:** *A number of potential projects have been identified to bridge the gaps in coverage. Carbon/Emery Telcom is in the process of installing new fiber optic infrastructure to businesses and residences in Carbon and Emery County. This company is also expanding its service into Grand and San Juan Counties*  
**Difficulties Encountered:** *No difficulties were encountered during the planning process. However, costs and funding are major concerns in the implementation of projects identified in the plan.*
  3. Participate in the county and regional level infrastructure planning processes  
**Accomplishments Achieved:** *As detailed above, the SEUEDD was an active participant in the regional infrastructure planning process and the formation of the Six-County Infrastructure Coalition.*  
**Quantifiable Deliverables:** *Several projects, including the development of a pipeline to carry oil between the Uintah Basin District and Carbon/Emery Counties, were identified. However, due to the sharp drop in gas/oil commodities pricing, these projects have been put on hold. The comprehensive infrastructure inventory and mapping project has been started and should be completed within a year.*  
**Difficulties Encountered:** *No difficulties were experienced in the planning process. However, global commodities pricing has delayed implementation of any projects.*
- E. CEDS GOAL 6: Facilitate where possible, the development of an educated and skilled workforce**
1. SEUEDD staff will continue to serve on the Utah State University-Eastern Program Advisory Committee to participate in the implementation of the University's workforce development courses.  
**Accomplishments Achieved:** *SEUEDD staff served as the chair for the USU-Eastern Program Advisory Committee during the reporting period. The committee reviews and advises on new programs and courses of study for both degree programs and workforce training.*  
**Quantifiable Deliverables:** *Several new programs were introduced by USU-Eastern that allows students to quickly achieve certificate of competencies in office computer systems and accounting information systems. These beginning certificates can be "stacked" so that the student can continue their education through associate and bachelor's degrees, if they choose.*  
**Difficulties Encountered:** *No difficulties were encountered.*
  2. SEUEDD staff will participate in state and regional level workforce education planning activities  
**Accomplishments Achieved:** *The SEUEDD serves on the local workforce development boards sponsored by the Department of Workforce Services. These board meet once a quarter and are charged with coordinating programs and services to serve the needs of both the employer and the employee*  
**Quantifiable Deliverables:** *Additional funding was provided through DWS for training workers who are dislocated by industry downturns and general lay-offs. Input from*

*employers who serve on these boards will be used to develop the scope of work for the workforce training plan project listed below*

**Difficulties Encountered:** None

3. *In anticipation of the closure of the Castle Gate Power Plant in Helper Utah, which is scheduled for April of 2015 and the probable closure of one of the largest mines in Emery County (63% of the jobs are held by Carbon County residents), the SEUEDD proposes to sub-contract with a research company to conduct a study of workforce development and training needs in Carbon County (will also include Emery County). The closure of these two employment centers is expected to result in a net job loss of approximately 250 positions (190 positions at the mine and 72 positions at the power plant). Besides the loss of high paying benefitted jobs, the two-county region is also experiencing stagnant population growth and the loss of its working age residents as workers laid off from coal mining and power plant jobs must leave the area to find new jobs with equivalent pay and benefits. Without an adequate number of young, well trained workers it will be very difficult to encourage new companies to invest in this region. What we plan to accomplish with this study is to determine what kinds of training need to be offered to train/retrain workers for new jobs in new industries.*

*The planning project will include:*

*Types and number of jobs/workers that will be needed in the future*

*How many of these jobs will be “high-tech” required by environmentally friendly mining, refining and manufacturing processes.*

*Kinds of training required for these new jobs, especially in the more technical fields*

*Do the region’s educational facilities have adequate resources to provide the training?*

*If current resources are inadequate, what will be needed to provide the necessary training, especially for the more technical jobs?*

*Feasibility of developing a regional research facility to produce projects or programs in the areas of clean coal technology processes for alternative uses for coal, oil shale and tar sands processes, oil and gas transport, refining processes, etc.*

*The amendment to contract number 05-83-05363-01 will total \$44,408 (\$31,086-EDA & \$13,323-Cash Match). The SEUEDD will coordinate with the University of Utah-Eastern to develop the detailed scope of work for the Request for Proposal. After a competitive Request for Proposal process, the SEUEDD will subcontract \$40,000 of this funding for the actual study. \$44,408 will be used by SEUEDD staff to write the work scope, advertise the project for bid, and oversee the project, and coordinate between the successful contractor and the various interested partners/agencies in the Carbon and Emery County region.*

**Accomplishments Achieved:** *The SEUEDD applied for and received this grant as an amendment to the 2014-2015 award year. The University of Utah-Eastern supplied \$10,000 in cash match and the SEUALG provided \$3,323. Several meetings were held with the partners and the county economic development managers to develop a request for proposal to publish for bid.*

**Quantifiable Deliverables:** *A basic scope of work was developed and ideas for additional planning projects were proposed by several of the partners.*

**Difficulties Encountered:** *Both counties expressed interest in applying for planning grants from the “Coal Communities” funding, but during this time the original economic development managers for both Carbon and Emery Counties left their positions to take jobs in private industries and it took several months for both counties to hire replacements. It was also decided that rather than conduct this workforce training plan separately it would be better to do this study as part of the regional planning project that it currently being developed. The SEUEDD*

*has requested a no-cost time extension for this study from June 30, 2015 to March 31, 2016, the date the current planning grant ends.*

**D. CEDS GOAL #8 *Maintain the eligibility of the communities/entities within the district for EDA and other federal funding***

1. As requested, provide technical assistance for grant applications (federal and state)

**Accomplishments Achieved:** *Two counties and 6 cities or organizations were assisted with applications for Rural Development, CDBG and EDA funding.*

**Quantifiable Deliverables:** *4 Rural Development projects were funded, totaling approximately \$1,200,000. 3 CDBG projects were funded totaling approximately \$560,000. The EDA applications are still in the planning process.*

**Difficulties Encountered:** *Other than limited funding levels, not difficulties were encountered*

2. As directed and as funding allows, SEUEDD staff and/or board members will attend EDA regional/or annual conferences, and other economic development conferences and trainings sponsored by the NADO, the state, or colleges/universities, etc.

**Accomplishments Achieved:** *SEUEDD staff attended the annual Governor's Economic Summit, the Governor's Energy Conference, the annual Uintah Basin Energy Summit, and the Rural Summit held at Southern Utah University each year. As a member of the Governor's Rural Partnership Board, SEUEDD staff also participated in the board familiarization tours of the District's Counties, where the board was given a day-long tour of each county and had the opportunity to visit several businesses.*

**Quantifiable Deliverables:** *These conferences provide comprehensive breakout training sessions in areas of public lands and environmental issues, private/public funding partnership ideas, general community development, workforce training, etc. The GRPB familiarization tours provided the opportunity to hear from local businesses about the issues, concerns, advancements and innovations they experience.*

**Difficulties Encountered:** *In general, none. Although, funding levels did not allow for travel to the annual NADO training conference.*

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## 2015 SEUEDD Comprehensive Economic Development Strategy Performance and Evaluation Measures

The CEDS goals and objectives outline criteria from which progress can be measured in the areas of:

- Number of jobs created and/or retained

*Economic development success continues to be a mixed bag through-out the District. For the third straight year there was a net decrease in the number of jobs 2012-2013 year over. Job growth during 2014 was flat, but it is expected that job numbers will show a decrease for the first half of 2015. While the unemployment rate appears to be fairly low, the low rate is primarily because workers have left the area to seek employment elsewhere, or they have left the workforce to take advantage of early retirement packages offered by former employers. The continued closure of coal mines in the northern counties along with the closure of one of the District's coal fired power plant contributed to further job loss in the mining and utilities trade. Most of the higher paying employment sectors experienced a decrease in available jobs, while most of the job growth has been in the lower paying leisure/hospitality and retail trade sectors.*

*Plans to expand infrastructure (private and public investment) for the transport, storage and refining capacity to support the oil/gas industries were put on hold when the bottom fell out of the pricing for these commodities in the fall of 2014.*

<b>2013* NON-FARM JOB GAIN/LOSS</b>						
COUNTY	MINING UTILITIES TRADE	MFG/ CONSTRUCTION/ TRANSPORTATION	PROFESSIONAL FINANCE INFORMATION	LEISURE HOSPITALITY OTHER	EDUCATION GOVERNMENT	TOTALS
<b>CARBON</b>	-126	-37	-32	-76	-34	-133
<b>EMERY</b>	-90	-27	-15	3	-2	-131
<b>GRAND</b>	43	-25	-5	54	58	125
<b>SAN JUAN</b>	27	-52	-11	-13	48	-1
<b>TOTALS</b>	-99	-16	-63	-32	70	-140

Source: Department of Workforce Services, Workforce Development and Information Division, 3<sup>rd</sup> quarter 2015

<b>2012-2013 ESTABLISHMENTS W/EMPLOYEES COMPARISION</b>		
	<b>End of 2013</b>	<b>2014</b>
<b>CARBON</b>	668	651
<b>EMERY</b>	244	247
<b>GRAND</b>	548	554
<b>SAN JUAN</b>	340	348
<b>TOTALS</b>	1800	1800

Source: *Censtats*, U.S. Census Bureau

*The bright spots in the overall District economy continue to be travel/tourism, retail trade, and small service oriented business. The same drop in gas/oil prices that caused the job loss in the energy sectors has allowed a significant increase in the number of tourists visiting the area, increasing the number jobs in the leisure/hospitality sectors. These same “cheap” gas prices have put more money in consumer’s pockets and they are spending the extra money at local stores. Small business assistance through the BEAR program (operated in all four counties), the local SBDC’s and the District’s Revolving Loan Fund continues to support the region’s small business sector.*

*Despite the overall job loss experienced during the reporting period, a total of 185 jobs were created throughout the district. Approximately 32 of these jobs were created by businesses assisted by the B.E.A.R program, the SEUEDD Revolving Loan Fund Program or incubated in the Southeastern Utah Business and Technical Assistance Center.*

- **Increases in average household wages and income**

*Despite the overall loss of jobs, in three of the District’s counties, both average wages and household income increased during 2014. Because of the downturn in gas/oil extraction, San Juan County experienced a decrease in both average wage and household income during 2014 (See Appendix A)*

- **Number of affordable/workforce housing units created**

*During 2014 the rehabilitation or replacement of 22 single family housing units was completed.*

- **Number of new businesses/companies**

*During this reporting period the implementation of the activities listed in the scope of work and accomplishment of the CEDS goals contributed to the creation/incubation of twenty new businesses.*

*Carbon County = 8  
Emery County = 2  
Grand County = 6  
San Juan County = 4*

- **Amount of public land that remains available for development and wise multiple use**

*During 2014 the efforts of the Southeastern Utah Economic Development District in partnership with the county public lands planning offices and the congressional delegation public lands planning initiative contributed to no new tracts of public land being added to the inventory that prohibit wise multiple use and development. .*

- **Federal, state, and local investment in the district.**

*During this reporting period approximately \$93,000,000 was invested in capital improvement projects throughout the district. This funding was a combination of mineral lease monies, Department of Transportation funds, Department of Energy, USDA Rural*

*Development funds and Housing and Urban Development funding. These investments funded highway improvement projects, the mill tailings removal project in Grand County, water and sewer projects, community centers and swimming pools, housing, and ADA public access projects.*

- Number of CEDS goals and objectives advanced or accomplished

*This year, all 8 of the goals outlined in the current CEDS were advanced or activities were accomplished.*

- Private sector investment

*As reported on the GPRA there was an estimated \$7,750,000 in private business creation and/or expansion investment made throughout the district during the reporting year*

- Public/private investment in community facilities and cultural/arts facilities

*During this reporting period approximately \$48,000,000 in public community facilities were completed.*

*Carbon County:*

*Helper City: Phase III-Sewer, Water, Flood Control Project*

*Carbon County: New county administration building*

*Emery County:*

*Orangeville: Improvements to city park and baseball complex*

*Grand County:*

*Grand County Recreation: Improvements to ball field and parks*

*San Juan County:*

*Monticello City: New community center*

*Improvement to airport*

- Increases in infrastructure and facilities that support both resource development and travel/tourism

*During this reporting period approximate \$6,981,553 was invested by public entities in infrastructure development. Projects, including local street improvements, improvements to water and sewage treatment plants, improved fire response service & equipment, etc.*

- Amount of regional investment in projects that directly improve the economic environment in the 7-County Coalition Region (now Six County Infrastructure Coalition)

*While several projects that would support the energy extraction industries are being considered by the Coalition, the drop in gas/oil prices has caused many of these projects to be delayed. However, the Coalition is investing in a region-wide comprehensive infrastructure inventory and two of the Coalition counties, in partnership with counties from the Six-County EDD are investing in a deep water port in California. This port will increase the ability of these counties to export both energy and agricultural commodities to markets in Asia.*

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**2015-2016 Schedule:** The following section details achievable goals and a plan of action for the coming year. Each item in the implementation plan is linked to the CEDS goals it advances. The SEUEDD scope of work for the coming year is also included.

*During the 2015/2016 planning year, the Southeastern Utah Economic Development District will undertake and/or participate in the following activities, for which specific projects have been identified, as part of its scope of work*

<b>ENTITY</b>	<b>PROJECT/ACTIVITY DESCRIPTION</b>	<b>TOTAL COST</b>	<b>PERFORMANCE/EVALUATION MEASURES</b>	<b>SCHEDULE</b>
<b><i>CEDS GOAL #1 Promote a stable, diversified industrial economic base across the region</i></b>				
<i>SEUEDD/Counties</i>	<i>Administer BEAR programs</i>	<i>\$300,000</i>	<i>Number of Jobs created/retained</i>	<i>2015-2016</i>
<i>SEUEDD</i>	<i>Administer District RLF programs</i>	<i>700,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<b><i>CEDS GOAL #2 Promote sustained development of the district’s natural resources in an environmentally responsible manner</i></b>				
<i>SEUEDD/SEUALG</i>	<i>Facilitate county natural resource planning process</i>	<i>400,000</i>	<i>Amount of public land that remains available for development and wise multiple use</i>	<i>2015-2016</i>
<i>SEUEDD/SEUALG</i>	<i>Participate in “Bishop Public Lands Initiative”</i>	<i>N/A</i>	<i>“ “ “</i>	<i>2015-2016</i>
<b><i>CEDS GOAL #3 Promote growth opportunities for the region’s travel and tourism industries</i></b>				
<i>Carbon County</i>	<i>Recreation Center</i>	<i>20,000,000</i>	<i>Investment in community facilities &amp; cultural/arts facilities</i>	<i>2015-2016</i>
<i>Price City</i>	<i>Improvements to wave pool</i>	<i>525,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Castle Dale</i>	<i>Pioneer Museum Improvements</i>	<i>200,000</i>	<i>Investment in community facilities and cultural/arts facilities</i>	<i>2015-2016</i>
<i>Ferron</i>	<i>Golf Course ADA improvements</i>	<i>100,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Ferron</i>	<i>Fairground Improvements</i>	<i>300,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Huntington</i>	<i>Walking paths</i>	<i>300,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Huntington</i>	<i>Greeting Park</i>	<i>250,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Huntington</i>	<i>Park and RV camp grounds</i>	<i>500,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Orangeville</i>	<i>Walking Trail</i>	<i>150,000</i>	<i>“ “ “</i>	<i>2015-2016</i>

<b>ENTITY</b>	<b>PROJECT/ACTIVITY DESCRIPTION</b>	<b>TOTAL COST</b>	<b>PERFORMANCE/EVALUATION MEASURES</b>	<b>SCHEDULE</b>
<i>Orangeville</i>	<i>Ball Complex Improvements</i>	<i>50,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Orangeville</i>	<i>Restrooms &amp; Welcome Park</i>	<i>75,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Grand County</i>	<i>Colorado River Pathway-Phase I</i>	<i>2,510,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Grand County</i>	<i>Expansion of Canyonlands Field Main Terminal</i>	<i>500,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<i>Grand County</i>	<i>Expansion of Canyonlands Field Runway</i>	<i>9,000,000</i>	<i>“ “ “</i>	<i>2015-2016</i>
<b><i>CEDS GOAL #4 Expand the region’s base infrastructure, especially highway and commercial infrastructure that will support the development of business/industry</i></b>				
<i>Carbon County</i>	<i>Ridge Road Improvements</i>	<i>12,500,000</i>	<i>Increases in infrastructure to support industry</i>	<i>2015-2016</i>
<i>Emery County LBA</i>	<i>Airport runway construction</i>	<i>4,700,000</i>	<i>Increases in infrastructure to support industry</i>	<i>2015-2016</i>
<i>Grand County</i>	<i>Fed Lands Access Prgrm-LaSal Mtn Loop Rd</i>	<i>5,116,466</i>	<i>“ “ “</i>	<i>2015-2017</i>
<i>Grand County</i>	<i>Infrastructure devlpmnt for USU campus expansion</i>	<i>3,500,000</i>	<i>Workforce development and training programs available in the District</i>	<i>2015-2017</i>
<b><i>CEDS GOAL #5 Expand broadband telecommunication access and capacity</i></b>				
<i>Private/Public Partnership</i>	<i>Install broadband fiber optic cable throughout the District</i>	<i>\$3,000,000</i>	<i>Increases in infrastructure and facilities that support both resource development and travel/tourism</i>	<i>2015-2017</i>
<b><i>GOAL #6 Facility where possible, the development of an educated and skilled workforce</i></b>				
<i>SEUEDD</i>	<i>Conducts Study/Plan for training workforce to shift from coal mining to other industries</i>	<i>45,000</i>	<i>Workforce development and training program available in the District</i>	<i>2015</i>
<b><i>GOAL #7 Continue to promote and enhance the partnerships between state/local government and state/local economic development practitioners organizations and agencies</i></b>				
<i>SEUEDD/SEUALG</i>	<i>Serve on the Governor’s Rural Partnership Board</i>	<i>N/A</i>	<i>Number of CEDS goals advanced or accomplished</i>	<i>2015-2016</i>

ENTITY	PROJECT/ACTIVITY DESCRIPTION	TOTAL COST	PERFORMANCE/EVALUATION MEASURES	SCHEDULE
<b><i>GOAL #8 Maintain the eligibility of the communities/entities within the District for EDA programs and funding</i></b>				
<i>SEUEDD/SEUALG</i>	<i>Update CEDS and Annual Work Plan, provide TA to District entities for funding applications to EDA, RD, HUD and state programs</i>	<i>N/A</i>	<i>Number of CEDS goals advanced or accomplished</i>	<i>2015-2016</i>

*In order to implement the projects listed and accomplish the other goals outlined in the CEDS, during the 2015/2016 planning year the SEUEDD will undertake the activities detailed in the 2015-2016 Scope of Work*

### **FY 2015/2016 SCOPE OF WORK\***

Grantee: **Southeastern Utah Economic Development District**

Project Number: **05-83-05353-02**

As opportunities arise, the Recipient will undertake any activities that advance any of the goals outlined in the revised 2015-2019 Comprehensive Economic Development Strategy, but will concentrate efforts on the following activities:

1. **Identify adjustments/revision that might need to be made to the 2015-2019 Southeastern Utah Comprehensive Economic Development Strategy.**
  - a. Coordinate with the CEDS committee and local stakeholders to identify changes in economic conditions and trends and adjust the CEDS strategies and goals as necessary.
2. **CEDS GOALS 1, 2, 3, 4: *Promote a diversified economic base; promote natural extractive resource industries; promote travel and tourism; expand the region's base infrastructure:***
  - a. Participate in the Eastern Utah Energy Development Coalition efforts to increase infrastructure to support energy industry expansion.
  - b. Provide technical assistance to District communities to develop capital improvement lists and plans and to develop mature viable capital improvement projects.
  - c. Participate in the county and regional level infrastructure planning processes
3. **CEDS GOAL #1: *Diversify the economic base***
  - c. Participate in the District Business Expansion and Retention Programs and the Revolving Loan Funds Program.
    - i. Serve on/participate with the various District BEAR committees. Continue to serve on the Carbon/Emery County BEAR Executive Board
    - ii. Support and promote the existing District business loan fund program and coordinate the services and resources offered by the loan fund program, the SBDC, the BEAR programs and the BTAC
  - d. Continue to serve on the Southeastern Utah Community Development Corporation (business focused 501c3).
4. **CEDS GOAL 6: *Facilitate where possible, the development of an educated and skilled workforce***
  4. SEUEDD staff will continue to serve on the Utah State University-Eastern Program Advisory Committee to participate in the implementation of the University's workforce development courses.
  5. SEUEDD staff will participate in state and regional level workforce education planning activities
5. **CEDS GOAL 7: *Maintain partnerships with state level economic and community development agencies to have an active voice in public and economic development policy and represent the interests of the District's rural/remote communities***
  - a. Serve on the Governor's Rural Partnership Board

- b. Participate in various state level economic development summits and conferences: i.e. Governor's Economic Development Summit, Governor's Energy Summit, Uintah Basin Energy Summit
  - c. Provide comment on community and economic development projects proposed by District entities.
6. **CEDS GOAL #8** *Maintain the eligibility of the communities/entities within the district for EDA and other federal funding*
- a. As requested, provide technical assistance for project development and grant application and administration (federal and state) to District entities
  - b. As directed and, as funding allows, SEUEDD staff and/or board members will attend EDA regional/or annual conferences, and other economic development conferences and trainings sponsored by the NADO, the state, or colleges/universities, etc.
  - c. Gather data for and submit required reports to EDA

Appendix A  
Southeastern Utah Economic Development District - Statistical Overview

Population Estimates								
County	2009	2010	2011	2012	2013	2014*	% Chg 2013-2014	% Of State
Carbon	21,225	21,417	21,333	21,256	20,998	20,660	-1.6%	.0074 %
Emery	10,851	10,972	10,948	10,911	10,749	10,631	-1.1%	.0040 %
Grand	9,207	9,313	9,293	9,347	9,360	9,429	.07%	.0033 %
San Juan	14,758	14,807	14,767	14,914	14,973	15,251	1.8%	.0054
District	55,986	56,509	56,41	56,428	56,080	55,971	-0.2%	.009%
State of Utah	2,583,0 23	2,775,4 76	2,817,2 22	2,855,2 87	2,902,7 87	2,942,9 02	1.4%	

Source: U.S. Census Bureau – \*2014 numbers are estimates as of July 1st

2014* Employment and Wage Data		
County	Unemployment Rate	Avg. Monthly Wage*
Carbon	5.2%	\$3,247
Emery	5.2%	\$3,949
Grand	6.2%	\$2,490
San Juan	7.5%	\$2,746
Utah State	3.8%	\$3,514

Source: Utah State Department of Workforce Services, Workforce Information – 2014 Annual

ESTABLISHMENTS WITH EMPLOYEES						
	2009	2010	2011	2012	2013	2014
Carbon	664	653	649	649	668	651
Emery	269	265	255	259	244	247
Grand	542	541	532	538	548	554
San Juan	244	346	338	339	340	348

Source: Utah Department of Workforce Services, Unemployment Insurance Division

<b>NON-FARM JOBS</b>						
		MINING UTILITIES TRADE	MFG/ CONSTRUCTION	PROFESSIONAL FINANCE	LEISURE HOSPITALITY OTHER	GOVERNMENT EDUCATION
<b>Carbon</b>						
	<b>2010</b>	3310	692	1043	1147	3274
	<b>2011</b>	3231	781	1011	1071	3240
	<b>2012</b>	3144	777	1042	1108	3024
	<b>2013</b>	2879	695	960	1012	3344
	<b>2014</b>	2971	716	928	1058	3286
<b>Emery</b>						
	<b>2010</b>	1484	501	413	391	991
	<b>2011</b>	1394	474	386	394	989
	<b>2012</b>	1398	401	263	393	873
	<b>2013</b>	1296	361	256	379	1007
	<b>2014</b>	1292	387	262	354	1013
<b>Grand</b>						
	<b>2010</b>	960	269	412	1639	1215
	<b>2011</b>	1002	242	407	1693	1273
	<b>2012</b>	1005	272	393	1692	1343
	<b>2013</b>	979	265	410	1270	1319
	<b>2014</b>	1017	309	430	1371	1324
<b>San Juan</b>						
	<b>2010</b>	794	375	259	642	2115
	<b>2011</b>	821	323	246	647	2163
	<b>2012</b>	881	344	237	650	1933
	<b>2013</b>	739	361	136	441	2361
	<b>2014</b>	670	307	137	446	2289

Source: Department of Workforce Services, County Facts-Dashboard

<b>Per Capita Income</b>					
<b>County</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>
<b>Carbon</b>	34,063	31,675	33,084	33,375	33,999
<b>Emery</b>	26,599	27,904	32,751	27,065	27,995
<b>Grand</b>	29,844	32,503	36,211	37,701	40,545
<b>San Juan</b>	20,404	21,973	22,644	22,818	24,128
<b>Utah</b>	31,886	32,472	34,173	35,430	36,640

Source: U.S. Bureau of Economic Analysis

<b>Average Monthly Wage</b>					
<b>County</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Carbon</b>	3,187	3,207	3,181	3,159	3,247
<b>Emery</b>	3,848	4,940	3,640	3,605	3,949
<b>Grand</b>	2,294	2,340	2,394	2,424	2,490
<b>San Juan</b>	2,635	2,658	2,746	3,068	2,746
<b>Utah</b>	3,236	3,304	3,387	3,387	3,515

Source: Department of Labor (Workforce Services)

<b>Gross Taxable Sales 2009 - 2014</b>						
<b>County</b>	<b>2009</b>	<b>2010</b>	<b>2011</b>	<b>2012</b>	<b>2013</b>	<b>2014</b>
<b>Carbon</b>	458,581	406,239	454,296	419,959	403,614	425,133
<b>Emery</b>	173,845	186,679	177,161	141,948	127,800	139,401
<b>Grand</b>	264,615	262,101	277,698	310,201	336,290	390,300
<b>San Juan</b>	155,626	178,266	209,287	205,127	212,077	184,644

Source: Utah State Tax Commission, millions of dollars

